

NORTHAMPTON BOROUGH COUNCIL
Scrutiny Panel 2: Pre Decision Scrutiny: Museum Trust

Your attendance is requested at a meeting to be held at the **Northampton Museum Meeting Room** on Monday, 20 June 2016, commencing at 6:00pm

D Kennedy
Chief Executive

If you need any advice or information regarding this agenda please phone Tracy Tiff, Scrutiny Officer, direct dial 01604 837408 email ttiff@northampton.gov.uk who will be able to assist with your enquiry. For further information regarding **Scrutiny Panel 2 - Museum Trust (Pre-Decision Scrutiny)** please visit the website www.northampton.gov.uk/scrutiny

Members of the Panel

Chair	Councillor Jamie Lane
Deputy Chair	Councillor Sally Beardsworth
Panel Members	Councillor Jane Birch Councillor Muna Cali Councillor Arthur McCutcheon Councillor Brian W Sargeant Councillor Samuel Shaw

Calendar of meetings

Date	Room
14 July 2016 6:00 pm 27 July 15 September (if required)	All meetings to be held in the Jeffery Room at the Guildhall unless otherwise stated

Northampton Borough Scrutiny Panel 2 - Museum Trust (Pre-Decision Scrutiny)

Agenda

Item No and Time	Title	Pages	Action required
1. 6:00pm	Apologies		The Chair to note apologies for absence.
2.	Deputations and Public Addresses		<p>The Chair to note public address requests.</p> <p>The public can speak on any agenda item for a maximum of three minutes per speaker per item. You are not required to register your intention to speak in advance but should arrive at the meeting a few minutes early, complete a Public Address Protocol and notify the Scrutiny Officer of your intention to speak.</p>
3.	Declarations of Interest (Including Whipping)		Members to state any interests.
4.	Minutes	1 - 5	Members to approve the minutes of the meeting held on 23 May 2016.
5. 6:05pm	Presentation to set the scene		<p>The Scrutiny Panel to receive a presentation that sets the scene, including:</p> <ul style="list-style-type: none"> ➤ Background to the Museum Trust ➤ Timeline ➤ Relevant Legislation ➤ Relevant data
6. 7:05pm	Community Impact Assessment	6 - 14	The Scrutiny Panel to approve the Community Impact Assessment (CIA) for this Review.

NORTHAMPTON BOROUGH COUNCIL

MINUTES OF SCRUTINY PANEL 2 - MUSEUM TRUST (PRE-DECISION SCRUTINY)

Monday, 23 May 2016

COUNCILLORS PRESENT: Councillor Jamie Lane (Chair), Councillor Sally Beardsworth (Deputy Chair); Councillors Jane Birch, Brian Sargeant and Samuel Shaw

OFFICERS Julie Seddon, Director of Customers and Communities
Nick Gordon, Cultural Services Manager
Tracy Tiff, Scrutiny Officer

Members of the Public Michael Jones, Ann Jones and Robert Moore

1. APOLOGIES

There were none.

2. DECLARATIONS OF INTEREST

There were none.

3. DEPUTATIONS/PUBLIC ADDRESS

Michael Jones addressed the Scrutiny Panel and commented that he would like the Council to consider including the gardens, parkland and buildings which comprise Abington Park into the new trust of which the erstwhile Manor House is to be the centre piece. He added that his vision is to raise the whole experience of visiting Abington park to one similar to the best of National Trust properties where people are attracted by the house, enjoy the gardens and parkland and spend money through eating and shopping in ancillary buildings. Mr Jones concluded his address by advising that the Friends of Abington Park had previously submitted a vision document to the Leader of the Council and the Cabinet Member that set out the case for making the whole estate a Trust. The vision had been turned down as plans were already advance to make the Museum a Trust. Mr Jones referred the Scrutiny Panel to the summary contained within the vision. Mr Jones felt that the inclusion of the park in the Trust would lead to a much better park experience.

The Chair thanked Mr Jones for his address.

The Scrutiny Panel commented and heard:

- Abington Park is one of the town's premier parks.

- The proposal submitted by the Friends of Abington Park had been given a lot of consideration, however, the preferred option was that of a Museum Trust and Park Management Committees for the parks.

4. DEPUTY CHAIR OF THE SCRUTINY PANEL

It was proposed by Councillor Brian Sargeant and seconded by Councillor Samuel Shaw that Councillor Sally Beardsworth is elected the Deputy Chair of the Scrutiny Panel.

AGREED: That Councillor Sally Beardsworth is elected Deputy Chair of the Scrutiny Panel.

5. SCOPE OF THE REVIEW

The Chair presented the draft scope of the Review for consideration.

The Scrutiny Panel scoped its review, making suggestions and additions to the draft scope. The scope would be presented to the Overview and Scrutiny Committee at its meeting on 13 June 2016 for approval.

AGREED: (1) That the scope of this Scrutiny Review is presented to the Overview and Scrutiny Committee at its meeting on 13 June 2016 for approval. A copy of the Scope is appended to the minutes.

The meeting concluded at 6:20 pm



OVERVIEW AND SCRUTINY

SCRUTINY PANEL 2 – MUSEUM TRUST (PRE-DECISION SCRUTINY)

1. Purpose/Objectives of the Pre-Decision Scrutiny Activity

Pre-decision Scrutiny - Scrutiny of the establishment of the Museum Trust to ensure the best outcome for the future of the Museum Service and Cultural Quarter.

The purpose of the meetings is to:

- Help non-Executives understand the process of establishing a Museum Trust and the legal framework around the establishment of a Museum Trust.
- Enable non-Executives to meaningfully challenge the rigour and robustness of the process.

2. Outcomes Required

- To provide Scrutiny input, at the pre-decision stage, of the establishment of a Museum Trust

3. Information Required

- Background data
- Background reports
- Best practice data
- Evidence from expert internal witnesses
- Evidence from expert external witnesses (if applicable)
- Site visits (if applicable)

4. Format of Information

- Background data, including:
 - Presentation to set the scene
 - Relevant Legislation
 - Relevant data

5. Methods Used to Gather Information

- Minutes of meetings
- Desktop research
- Officer reports
- Presentations

6. Co-Options to the Pre-Decision Scrutiny Activity

No co-optees suggested for this pre-decision Scrutiny activity

7. Community Impact Screening Assessment

- A Community Impact Screening Assessment to be undertaken on the scope of the Pre-Decision Scrutiny activity

8. Evidence gathering Timetable

May 2016 – September 2016

- 23 May 2016 - Scoping meeting
- 20 June - Evidence gathering
- 14 July - Evidence gathering
- 15 September - Evidence gathering/Scrutiny comments

Meetings to commence at 6.00 pm

9. Responsible Officers

Lead Officers Julie Seddon, Director of Customers and Communities and Nick Gordon, Cultural Services Manager, following initial scoping meeting

Co-ordinator Tracy Tiff, Scrutiny Officer

10. Resources and Budgets

Julie Seddon, Director of Customers and Communities and Nick Gordon, Cultural Services Manager, following initial scoping meeting, to provide internal advice.

11. Final report presented by:

Completed by September 2016. Presented by the Chair of the Scrutiny Panel to the Overview and Scrutiny Committee and then to Cabinet.

12. Monitoring procedure:

Review the impact of the report after six months

Community Impact Assessment

(Incorporating equality analysis and health considerations) V2.0

Name of Matter Assessed:

Overview and Scrutiny Review – Pre-Decision Scrutiny:
Museum Trust

Who will make the decision:
(e.g. Cabinet/Board etc.)

Overview and Scrutiny will produce a report with its evidence, findings and recommendations and the Chair of the Overview and Scrutiny Committee will present this report to Cabinet for its consideration.

Who has been involved in developing the matter:

Director: Julie Seddon, Director of Customers and Communities
Lead Officer: Tracy Tiff, Scrutiny Officer
Chair of the Scrutiny Panel: Councillor Jamie Lane

What is it:

A Community Impact Assessment (CIA) is a document that summarises how the council has had due regard to the public sector equality duty (Equality Act 2010) in decision-making. This document can also be used to consider health and narrowing health inequalities (Health and Care Act 2012)

When to assess:

A CIA should be carried out when you are changing, removing or introducing a new service, policy or function. The assessment should be proportionate; a major financial decision will need to be assessed more closely than a minor policy change.

Due Regard:

To ‘have due regard’ means that in making decisions and in its other day-to-day activities the council must consciously consider the need to do the things set out in the general equality duty: eliminate discrimination, advance equality of opportunity and foster good relations.

In relation to health, we need to consider the potential short term and long term implication of for decisions that we take to support the Health and Wellbeing agendas.

How much regard is ‘due’ will depend on the circumstances and in particular on the relevance of the aims in the general equality duty to the decision or function in question. The greater the relevance and potential impact, the higher the regard required by the duty. We need to make sure that we understand the potential impact of decisions on people with different protected characteristics and also need to consider this information before and as decisions are being made. This will help us to reduce or remove unhelpful impacts and inequalities

Proposal Name:

Overview and Scrutiny Review – Pre-Decision Scrutiny: Museum Trust

Aims/Objectives and purpose of the policy/service/function

Aims and objectives:

Purpose/Objectives of the Review

Pre-decision Scrutiny - Scrutiny of the establishment of the Museum Trust to ensure the best outcome for the future of the Museum Service and Cultural Quarter.

The purpose of the meetings is to:

- Help non-Executives understand the process of establishing a Museum Trust and the legal framework around the establishment of a Museum Trust.
- Enable non-Executives to meaningfully challenge the rigour and robustness of the process

Key actions:

Overview and Scrutiny (O&S) is a means of providing non-Executive Councillors the opportunity to inform policy development and critical friend challenge to the Council's Executive policy makers and decision makers (Cabinet). It also has a strong role in promoting the engagement of non-Executive Councillors in a diverse range of policy development activities, including performance improvement at the Council. Scrutiny aims to engage the community in its work either by attendance at meetings, public addresses to meetings, witness evidence, or co-optees to Scrutiny Reviews.

This Review will receive a wide range of information and data to ensure that an extensive range of evidence is obtained to inform the Panel's information base.

The projected outcome of this Scrutiny Review is:

- To provide Scrutiny input, at the pre-decision stage, of the establishment of a Museum Trust

All Scrutiny Reviews link to the Council's Corporate Plan. Details of which are evidenced within the final report. In particular, this Scrutiny Review links to corporate priority 3 – Celebrating our heritage and culture.

Expected outcomes:

- To provide Scrutiny input, at the pre-decision stage, of the establishment of a Museum Trust

Who will be affected and how:

Overview and Scrutiny ensures that it adheres to the Council's statutory duty to provide the public with access to Scrutiny reports/agendas/minutes and other such documents. Meetings of the Overview and Scrutiny Committee/Scrutiny Panels are widely publicised, i.e.: on the Council's website, copies issues to the local media and paper copies available in the Council's One Stop

Shop and local libraries.

This Scrutiny Review will look at issues regarding the establishment of a Museum Trust.

The Scrutiny Panel, in having regard to the general equality duty, will be mindful of the protected characteristics when undertaking this scrutiny activity; so that any recommendations that it made could identify disproportionate and unintended potential positive and negative impacts on any particular sector of the community, including any potential mitigation required. This will be borne in mind as the Scrutiny Panel progresses with the review and evidence is gathered.

In order that the Scrutiny Panel obtains a wide range of views, a number of key background papers and information will be provided:

- Background to the Museum Trust
- Timeline
- Relevant Legislation
- Relevant data

Any recommendations that explore ways of working, training and employment opportunities enabling income inequality to be addressed will consider impact and potential mitigation as appropriate and relevant across all protected characteristics. Impact assessments will be integral to any reports including actions plans.

Approximately how many people will be affected:

The impact of the Scrutiny report cannot be assessed until, at the earliest, an outline of a report has been developed. Therefore, within the Scrutiny Panel's report it could suggest that any impact on the nine protected characteristics be taken into account.

However, any potential recommendations could have an effect on the community of the borough of Northampton, including:

- All residents
- Staff working at the Museums
- Community Groups
- Key Partners

Expected date of decision:

It is anticipated that the report of the Scrutiny Panel will be concluded in July 2016, presented to the Overview and Scrutiny Committee in August 2016 and to Cabinet in approximately September 2016. Cabinet will then become responsible for delivering the recommendations that it accepts. This report will be submitted to Cabinet alongside the report of the Director in respect of a Museum Trust.

Scope/focus of the assessment:

Please outline the scope and focus of the assessment:

The Scrutiny Panel is mindful of the nine protected characteristics when undertaking scrutiny activity so that any recommendations that it makes can identify potential positive and negative impacts on any particular sector of the community. This will be borne in mind as the Scrutiny Review progresses and evidence is gathered. The final report of the Scrutiny Panel has a standard section entitled Community Impact Assessment and details the findings

Any potential recommendations proposed by the Scrutiny Panel may have perceived adverse and beneficial effects for all diversity groups.

Evidence gathered from the key documents and presentation will be analysed and contained within the Scrutiny Panel's final report. The comments of the Scrutiny Panel will be minuted and published publicly within the [Council's meeting management system](#).

Should the Scrutiny Panel conclude the need for recommendations for change; the expected impact of these changes will be detailed within the Scrutiny Panel's final report.

The Scrutiny Panel's report, after it has been endorsed by the Overview and Scrutiny Committee, will be forwarded to the Council's Cabinet for consideration; Cabinet will then become responsible for delivering the recommendations that it accepts.

This Scrutiny Review will investigate the establishment of a Museum Trust; providing Scrutiny input at the Pre-Decision Scrutiny stage.

The Scrutiny Panel, in having regard to the general equality duty, will be mindful of the protected characteristics when undertaking this scrutiny activity; so that any recommendations that it made could identify disproportionate and unintended potential positive and negative impacts on any particular sector of the community, including any potential mitigation required. This will be borne in mind as the Scrutiny Panel progresses with the review and evidence is gathered.

Any recommendations that explore ways establishing a Museum Trust will consider impact and potential mitigation as appropriate and relevant across all protected characteristics. Impact assessments will be integral to any reports including actions plans.

Community Screening Outcome

Will the proposal:	Yes/No
Eliminate discrimination, harassment or victimisation	Yes
Advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it	Yes
Foster good relations between persons who share a relevant protected characteristic and persons who do not share it	Yes
Contribute towards health improvements or inequalities	Yes

Relevant data and/or research

Outline the information and research that has informed the decision:

The number of public attending the Scrutiny Panel meetings is recorded.

Any feedback received from the above is taken into consideration and used to formulate recommendations to improve the Service.

Background data will provided to the Panel including:

Background data, including:

- Presentation to set the scene:
 - Relevant data:
 - Background to the Museum Trust
 - Timeline
 - Relevant Legislation
 - Relevant data

Details of Best practice and successful initiatives outside Northampton and comparable Museum Trusts will help to inform the evidence base.

Rationale for change

What will you do if/when changes are agreed/introduced:

The purpose of this Scrutiny Review is :

Pre-decision Scrutiny - Scrutiny of the establishment of the Museum Trust to ensure the best outcome for the future of the Museum Service and Cultural Quarter.

The purpose of the meetings is to:

- Help non-Executives understand the process of establishing a Museum Trust and the legal framework around the establishment of a Museum Trust.
- Enable non-Executives to meaningfully challenge the rigour and robustness of the process.

Identification of affected groups/individuals

List the groups/individuals that may be affected by the proposal:

Any potential recommendations could have an effect on the community of the borough of Northampton, including:

- All residents
- Staff at the Museums
- Community Groups
- Key Partners

Assess and/or undertake Consultation

Has there been specific consultation on this decision (if not, state why not and/or when this may happen):

The Overview and Scrutiny Committee will be consulted on the report of the Scrutiny Panel.

What were the results of the consultation:

Consultation with the Scrutiny Panel will take place over a series of scheduled meetings, the outcomes of which will inform the evidence base of the Scrutiny Review, which will inform the findings, conclusions and recommendations of the Scrutiny Panel.

Across the protected characteristics, what difference in views did analysis of the consultation reveal:

Evidence gathered from all sources will be analysed and contained within the Scrutiny Panel's final report.

What conclusions have been drawn from the analysis on how the decision will affect people with different protected characteristics:

The Scrutiny Panel will, after completion of its evidence gathering, formulate conclusions and recommendations as appropriate, which will have the intended purpose of recommending a system of community participation and involvement with other Agencies and interested parties. Recommendations will link to SMART (Specific, Measurable, Achievable, Realistic and Time) objectives. Should the recommendations be accepted by the Council's Cabinet, they will then be implemented and necessary actions drawn up.

Assessment of impact on staff

Please give details of impact on staff, including staffing profile if/as appropriate:

The Scrutiny Panel will, after completion of its evidence gathering, formulate conclusions and recommendations as appropriate, which will have the intended purpose of recommending a system of community participation and involvement with other Agencies and interested parties. Recommendations will link to SMART (Specific, Measurable, Achievable, Realistic and Time) objectives. Should the recommendations be accepted by the Council's Cabinet, they will then be implemented and necessary actions drawn up.

Assessment of impact on wider community

Please give details of any impacts to the community as a whole:

The Scrutiny Panel will, after completion of its evidence gathering, formulate conclusions and recommendations as appropriate, which will have the intended purpose of recommending a system of community participation and involvement with other Agencies and interested parties. Recommendations will link to SMART (Specific, Measurable, Achievable, Realistic and Time) objectives. Should the recommendations be accepted by the Council's Cabinet, they will then be implemented and necessary actions drawn up.

Analysis of impact by protected characteristics

Assess the relevance and impact of the decision to people with different characteristics

Any issues around the findings which may impact on the 9 protected characteristics:

- Age
- Disability
- Gender reassignment
- Marriage and civil partnership
- Pregnancy and maternity
- Race
- Religion or belief
- Sex
- Sexual Orientation
- Other socially excluded groups

Will be addressed as part of the report and recommendations of the Scrutiny Panel.

Mitigation of adverse impact on staff/service/people

Where any negative impact has been identified, please outline the measures taken to mitigate against it:

N/A

Publication of results

This Impact Assessment will be published on the Council's website

Monitoring and review

Please give details of how the changes will be monitored, and when the next review is due:

Recommendations contained within the report of the Scrutiny Panel will link to SMART (Specific, Measurable, Achievable, Realistic and Time) objectives. Should the recommendations be accepted by the Council's Cabinet, they will then be implemented and necessary actions drawn up.

The Scrutiny Panel's report, after it has been endorsed by the Overview and Scrutiny Committee, will be forwarded to the Council's Cabinet for consideration; Cabinet will then become responsible for delivering the recommendations that it accepts.

The impact of the accepted recommendations contained with the final report of the Scrutiny Panel will be monitored six months after they have been accepted by Cabinet.

Conclusion

There should be no unlawful discrimination arising from the decision.

Please state how "Due regard" has been taken to the equality duty, and public health considerations:

The impact of the Scrutiny report cannot be assessed until, at the earliest, an outline of a report has been developed. Therefore, with the report of the Scrutiny Panel it could suggest that any impact on the nine protected characteristics be taken into account.

Please advise on the overall equality implications that should be taken into account in the final decision, considering relevance and impact:

The impact of the Scrutiny report cannot be assessed until, at the earliest, an outline of a report has been developed. Therefore, with the report of the Scrutiny Panel it could suggest that any impact on the nine protected characteristics be taken into account.

Signed:

Date: